The Flower for Sustained Health: An integrated socio-ecological framework for normative influence and change

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WORKING PAPER

Learning Collaborative to Advance Normative Change
This document presents the work of members of the Learning Collaborative’s Theory community (Ben Cislaghi, Theresa Hwang, Rebecka Lundgren) tasked with developing a first draft of the framework to discuss with broader membership. Representatives of the Scale-Up and Measurement communities (Susan Igras, Caroline Harper, Lori Heise, Betsy Costenbader) also participated in the development of this working paper. This framework was developed during a two-day brainstorming meeting at the London School of Tropical Health and Hygiene in November 2016 and revised based on comments made during workshops with normative change practitioners in Uganda at the African Evaluation Association Conference and the Southeast Asia Regional Community of Practice. Members of the Learning community also reviewed and provided substantive inputs, in particular Anjalee Kohli, Bob Blum and Julie Pulerwitz.

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I. BACKGROUND

Social norms—the often unspoken rules that govern behavior—can shape the trajectories of young people in consequential ways. The impact of harmful social norms, such as expectations related to male use of power to control women, girl’s education, early marriage, and early parenthood, is receiving increasing attention from policy makers, program implementers and researchers around the globe. As programs seek to foster norms that support healthy behaviors over the life course, there is an opportunity to advance understanding of social norms: what they are, how to measure them, how they influence behavior, and how to scale up norms-shifting interventions that show promise. Yet the social norms literature is vast, and consists of multiple disciplinary perspectives, including gender studies, which makes it difficult to advance consensus around a theoretical vision and validated measures.

The Learning Collaborative to Advance Normative Change seeks to advance knowledge and practice related to shifting the social norms that influence the ability of adolescents to reach their full potential. With funding from the Bill and Melinda Gates Foundation, this network facilitates coordination and collaboration between donors, organizations, and projects working on norms-shifting interventions aimed at improving adolescent sexual and reproductive health (SRH) outcomes, ultimately enhancing collective efforts to build and share evidence to promote effective practice at scale. It is a platform for coordinated identification of norms-shifting interventions and evidence, and sharing and discussion of emerging evidence, promising practices, and lessons learned. The Learning Collaborative is organized according to three focused Learning Communities: Measurement, Theory and Scale-Up. The behavioral outcomes of interest addressed by the Learning Collaborative encompass timing of sexual debut, coerced sex and perpetration, multiple sexual partners, intimate partner violence, use of condom at first sex, early pregnancy, contraceptive use (married & unmarried), spacing and repeat pregnancies.

Theory community members are working together to develop and share practical theoretical tools to advance clarity and congruence in the design, monitoring and evaluation of norms-shifting interventions. These tools will also facilitate learning by providing a common language and set of concepts to use when comparing and contrasting program experiences and results. This document represents its key task for this first year, built on work by members and others to propose a conceptual framework of the influence of social norms on adolescent SRH behavior. Based on this understanding, we, the Theory Community of the Learning Collaborative, are now beginning to reach out to practitioners on the ground to develop theories of change for norms-shifting interventions. This working paper is designed to provide to the Learning Collaborative community, program implementers and donors with a brief overview of social norms theory and the relationship between social norms and adolescent SRH. To guide the work of the learning communities, in particular the development of practical theories of change for norms-shifting interventions, proposed here is a conceptual framework of the influence of social norms on adolescent SRH behavior.
II. A CONCEPTUAL FRAMEWORK FOR NORMS-SHIFTING INTERVENTIONS: WHAT HAS ALREADY BEEN DONE AND WHY DO WE NEED ONE?

A conceptual framework can add clarity to the design, monitoring and evaluation of norms-shifting interventions, and facilitate learning by providing a common language and set of concepts to compare and contrast program experiences and results. We aim to develop a framework that takes into account the entire system and relative contributions of a range of factors (including norms) on specific outcomes. The proposed framework can guide reflection on questions such as when do norms matter? Under what conditions? What are the moderators of norms? The subsequent theory(ies) of change will seek to explain the mechanisms by which interventions shift norms and influence behaviors, and will be informed by sociological and cultural as well as socio-cognitive theories.

A conceptual framework is a theoretical road map that, in either diagram or narrative form, defines a phenomenon as a series of concepts, constructs, or variables and the hypothesized relationships between them. Conceptual frameworks can identify key dimensions of change and facilitate identification of assumptions underlying the relationships depicted in the framework. We reviewed conceptual approaches relevant to norms-shifting interventions and found that they fell into two broad camps: 1) social norms as the sole focus of work largely to the exclusion of other mediating factors; or 2) social norms positioned within a larger framework reflecting an interplay between norms and other individual and/or structural variables. While social norms are perhaps better explained and defined in the former, attempts to shift harmful social norms likely require an understanding of how norms interact with, and are influenced by, other individual and social structural factors. The challenge, however, is in determining which additional concepts to include in a conceptual framework. While an argument could be made that any and all facets of social, economic, and cultural life influence social norms and subsequent health outcomes, conceptual frameworks that attempt to depict this process may be overly complicated and lack practical utility. The diagnostic approaches that the Measurement community is working on may be helpful to define the most influential predictors of any given health outcome, and to elucidate the interplay between those predictors and social norms. Indeed, social norms may not be a predictive factor of the behavior of interest at all.

Bronfenbrenner’s socio-ecological model of human development provides additional insight into the complex relationships between different variables, including social norms, and outcomes.¹ The model describes multi-level factors that influence on individual outcomes. Typically depicted as a series of overlapping concentric circles demonstrating the relationship between levels, the model supposes that individual, multiple and multi-level factors interact to yield outcomes. The socio-ecological model has been used widely to advance understanding of and develop global interventions including for violence prevention, HIV/AIDS prevention and reproductive health. Despite the model’s emphasis on the interaction between each of the levels (e.g., individual, interpersonal), efforts to apply it have been challenged to conceptualize or represent the interaction between levels in intervention design.² For social norms, Bronfenbrenner’s model places norms in context – demonstrating the role they have in yielding behavioral outcomes and the importance of other factors to these same outcomes.

Our review of relevant conceptual frameworks suggests that a holistic approach that situates social norms within a socio-ecological model may be the most useful approach. Work by the Overseas Development Institute stands out as a clear explication of what social norms are, and their role within the greater social and cultural system of any given harmful practice. It is worth noting that several considerations were largely absent from the frameworks we reviewed, as follows:

- An understanding of “power,” what is power, how is it defined, and how it influences social norms. Analyses that draw on feminist theories might be most useful in understanding power.
- **Economics.** When and how does income status of an individual or a community influence social norms? Feminist economics could increase understanding of how social norms may be the result of centuries-long economic transactions.
- The **life course** approach was rarely mentioned in the frameworks we found. However, when considering transitions from childhood to adolescence to adulthood, an appreciation of a person’s trajectory and the role of social norms within that trajectory is both useful and important.
- The **agency-structure intersection** is considered in a handful of papers and conceptual frameworks included in our review. While this is an important theoretical point – that individuals can both shape and be shaped by social norms – the practical application for interventions is less clear.

### III. APPLYING SOCIAL NORMS THEORY: THEORETICAL ASSUMPTIONS

Social norms, a powerful “lever of social influence,” are among the most widely studied drivers of human behavior.\(^4\) Given the amount of literature on the topic, it is not surprising that scholars who studied social norms disagree on what they are, how they sustain behavior, and how they can be changed. Most theoretical studies that look at social norms acknowledge that complexity to the point that they have titles such as: “Norms: the problem of definition and classification”\(^5\); “What is a social norm?”\(^6\); “An Explanation of Social Norms”\(^7\); “Explaining Norms”\(^8\); and so on. This great variety of approaches and theoretical standpoints can generate confusion among those who want to apply social norms theory to real-life problems. To inform the work of the Learning Collaborative to Advance Normative Change, we position our understanding of social norms in the wide archipelago of theories that define what social norms are and how they influence behavior.

An important introductory distinction is that between legal, moral, and social norms. Legal norms are mostly written rules – laws and regulations, for instance – enforced by formal organisms (such as the State) with the authority to prosecute non-compliers. Moral norms are instead internally-driven, value-based motivators of

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3 This section was prepared by Ben Cislaghi, ben.cislaghi@lshtm.ac.uk.
behavior, that push individuals to behave in compliance with ideal states for self and the world. Even though these three types of norms are often presented as distinct theoretical constructs, in practice many connections exist between them. Legal and social norms can influence each other, both positively (when one causes the shift and realignment of the other) and negatively (when one “crowds out” the other). While the law, if enforced, might over time contribute to a shift in the norm (think of the change in smoking at restaurants), laws that are too far from the norm might not be respected.\(^9\) That is because respect of the law requires a social norm of legal obedience.\(^9\) If I believe nobody respects a given law in my country, I might not respect it either.

**THREE MAIN THEORETICAL PERSPECTIVES ON SOCIAL NORMS**

In the literature, there exist three main perspectives on social norms: norms as behavioral regularities, norms as clusters of attitudes, and norms as social beliefs. We position our work in the last of these approaches, but look briefly at the first two.

*Social Norms as behavioral regularities.* Early work on social norms (mostly emerging from the fields of sociology and economics) defined them as practices shared across individuals, that emerge through repetition of behaviors.\(^11\) However, as several commentators have observed, behavioral regularities might be due to factors other than normative. In certain parts of the world, for instance, most marriages might happen in June not because there is a norm that people should do so, but because that’s when the weather is at its best.\(^12\)

*Social Norms as clusters of attitudes.* Another school of thought in social norms theory defines social norms as the attitudes that people share in a given group.\(^13\) However, the idea that norms can be understood as clusters of attitudes has limited applicability when people act against their own individual attitude, under the false belief they are aligning their actions with the attitudes of others. This dynamic (in which people falsely believe others have attitudes different from their own) is a well-studied phenomenon in social psychology called pluralistic ignorance.\(^14\) The norms as attitudes school doesn’t assist practitioners dealing with cases of pluralistic ignorance and, for both measurement and programmatic purposes, is less complete than those approaches that explain why people behave against their own and (unwittingly) other people’s individual attitudes.

*Social norms as social beliefs.* A third school of thought on social norms emerged from empirical findings primarily originating from studies in social psychology. In this school of thought, the work by Cialdini and colleagues has been path-breaking.\(^15\) Their work drew on a long line of research (that originated from Plato, was strong in Kant, eventually affecting the work of many modern scholars) suggesting that human beings are influenced by their beliefs of: 1) what the world *is*; and 2) what the world *ought to be.* Cialdini and colleagues identified two types of

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beliefs that people have about others that influence their own behaviors: 1) the belief about what others typically do in a situation X (the “is” norm); and 2) the belief about what actions other people approve and disapprove in a situation X (the “ought” norm). These scholars called beliefs of the first type descriptive norms, and beliefs of the second type injunctive norms.\textsuperscript{16} Some commentators have suggested that social norms only exist when both beliefs are active. Bicchieri, for instance, spoke of social norms as a function of both empirical expectations (what I think others do) and normative expectations (what I think others think I should do).\textsuperscript{17} For outcomes such as adolescent SRH, the empirical evidence suggests instead that studying descriptive and injunctive norms in both their independent and coordinated influence might bear more helpful insights.\textsuperscript{18} We thus adopted Cialdini’s theory and definitions, using the language of descriptive and injunctive norms.

**DESCRIPTIVE AND INJUNCTIVE NORMS AS BEHAVIORAL DRIVERS**

Descriptive and injunctive norms can be powerful drivers of behavior when they work both independently and together. For years, experts in public advertisement have used the influence of descriptive norms: when people believe that many others are doing something, they will be more favorably oriented towards doing the same (Figure 1). Much empirical evidence on the influence of descriptive norms comes from studies conducted in high-income countries, many of which were carried out by researchers interested in: 1) increasing pro-environmental behavior\textsuperscript{19}, and 2) reducing consumption of alcohol on university campuses.\textsuperscript{20}

\begin{figure}[h]
\centering
\includegraphics[width=0.5\textwidth]{mcdonalds.png}
\caption{Social proof on a McDonalds sign}
\end{figure}

\textsuperscript{17} Cristina Bicchieri, *The grammar of society: The nature and dynamics of social norms*, (Cambridge University Press, 2005).
Injunctive norms have also been studied in isolation as powerful drivers of behavior. Injunctive norms are also found in advertisements; very often injunctive advertisements are linked to gender roles (Figure 2). Injunctive messages tend to shape ideas of what it’s like to be an approved person: using the right product will make you popular, likeable, or accepted. Studies with injunctive norms do exist, although researchers more commonly integrated in their empirical studies analysis of both injunctive and descriptive norms. Most studies have looked at the combined and relative effect of descriptive and injunctive norm. The evidence is mixed about which of the two norms is stronger, suggesting that the difference in the strength of their influence might be due to the behavior being influenced, as well as the characteristics of the population influenced by the norm (age, gender, or economic status), the relation between the influencers and the influenced (perceived social distance or proximity), or the characteristics of the context in which the influenced live (urban or rural, familiar or unfamiliar, for instance).22

THE ROLE OF THE REFERENCE GROUP
Sociologists and social scientists at large have been familiar with the concept of reference groups for more than half a century.23 Before social norms theory developed into an organized field of research, some had started to push forward a “reference group theory” based on the belief that an individual’s behavior is influenced by the behavior of the group. In its earlier definition, a reference group was understood as the specific group of people that influence how individuals “think, feel, and see things.”24

Often (though not always), the feeling of being in the group is a strong pre-condition for following group behavior. In other words, the group is likely to exert a strong influence on behavior when the individual identifies with it.25 For this reason, some theorists have argued that social norms are always in relation to a given reference group of people that matter to the individual conformed with the behavior of interest.26 However, as Reid, Cialdini, and Aiken observed, the behavior of others can be normative also when the group is not particularly meaningful, as, for instance, in the street, where we might align our behavior to what we believe is appropriate in front of complete strangers.27

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MECHANISMS OF NORM COMPLIANCE

There is no widely shared agreement on why exactly people do comply with social norms, although most likely the answer is not to be found in one reason or mechanism alone. There are five main mechanisms that we identify as providing convincing explanations for people to comply with norms. The theories behind each of these mechanisms are varied and often contrasting. We offer here an extremely simplified version as introduction to the debate.

Why Do People Comply with Social Norms?

1. Socialization, Internalization and Automaticity
   Psychological theories of social learning posit that social norms are learned in the day-to-day interactions that humans have as children and adolescents. As they are learned in developmental stages, norms become connected to feelings of shame and guilt that become triggers of appropriate behavior. In most of these cases, compliance with norms becomes automatic, rather than the result of internal rational deliberation.

2. Enforcement
   Norm compliance can be enforced by power holders who are invested in maintaining the social status quo. Others might not have the resources required to challenge the norm (authority, credibility, visibility, money, or relational network, for instance) and choose compliance over the risk of being sanctioned for non-compliance.

3. Punishments and Rewards
   As argued in behavioral economics and social psychology, social norms can be followed because people anticipate negative sanctions (punishment) for non-compliers and positive sanctions (rewards) for compliers. Social rewards might include praising, promotions, being recognized as a member of an elite group, and social punishment might include gossip, disapproval, isolation, and potentially even death.

4. Social Identity
   Norm compliance can signify adherence to the rules of a specific group as a way to manifest group membership. For instance, a group of adolescents might dress, talk, and behave in ways that are connected to their sense of group belonging.

5. Solving Social Dilemmas
   Game theory approaches argue that social norms solve social dilemmas, meaning that people comply with norms to achieve coordinated or cooperative outcomes. Coordination allows people to achieve their individual goals that require synchronizing with the behavior of others. A classic example is driving (where each driver wants to get home and needs to coordinate with others). Cooperation allows people to achieve collective goals which benefit the group (even if their individual interests conflict). Take, for instance, a group of fishermen who fish in the same lake. It’s in their individual interest to overfish (they earn more money) but if everyone does it there will be no more fish in the lake. A norm against overfishing will allow them to carry on their activity sustainably.

While it is likely that none of these mechanisms act in isolation, it might be important to understand what motivates compliance with a given norm, to inform both program and measurement efforts.

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theory of normative conduct...” (1990); Kristen Munger and Shelby J. Harris, "Effects of an observer on handwashing in a public restroom," Perceptual and Motor Skills 69, no. 3-1 (1989), 733-734.
RECENT ADVANCEMENTS IN THE “NORMS AS BELIEF” APPROACH

Norms are on a spectrum of influence. Cislaghi and Heise recently proposed that the approach to norms used in programs to eliminate Female Genital Cutting might not be appropriate to other health outcomes. They suggested that, in the case of FGC, the relation to norms is uniquely strong because the practice of FGC is: 1) highly detectable; 2) highly interdependent; 3) held in place by proximal norms; and 4) linked to strong positive and negative sanctions. They suggest considering the influence of norms not as an “on/off” switch, but rather a spectrum of strength, with variable effects. They mention that norms can influence behavior in four ways. Norms can make a practice: 1) obligatory (as in the case of FGC); 2) appropriate (as in the case of a person trying to impress a group by adopting their behavior); 3) acceptable or tolerated (as in the case of somebody harassing a woman in the street); or 4) possible and accessible (as in the case of a woman who comes from a country were women do not practice family planning who takes up oral contraception).

Effective change requires embedding norms within an integrated framework of influence. As mentioned above, the influence of norms is not the same for every practice, nor do norms exert exclusive influence, rather norms interact with other factors (material, structural, social, and individual) to affect the persistence of a practice or a behavior.

The influence of social norms is often underestimated by actors. Social influence is generally underestimated; often people are unaware that they behave as they do because of the influence of others. More specifically, the influence of social norms is often unrecognized by actors. When asked about the reasons (the whys) they do something, not many would admit (or even realize) that they are under the influence of norms. That obviously has major implications for social norms measurement and diagnosis.

SOCIAL NORMS AND GENDER NORMS

Particularly relevant for adolescent SRH and rights are gender norms. Heise and Cislaghi recently completed a historical exploration of the two terms (gender norms and social norms). Their work uncovered the need to harmonize language, approaches and perspectives of scholars and practitioners coming from the “gender theory” approach and the nascent “social norms approach.” On one side are practitioners interested in challenging patriarchy, for whom ‘transforming gender norms’ has become substitute language for the larger project of achieving equality between men and women. On the other side are those less focused on gender, who apply social norm theory to gender-related harmful practices. Even though the two fields of theory and practice are now intersecting, much work remains to develop a common vocabulary that would allow greater collaboration across disciplines.

SOCIAL NORMS AND SRH

Not much is known yet about the role that social norms play in influencing adolescents’ SRH and rights. The adolescent period is a developmental stage where adolescents’ brain, body, thinking, relationships and sexuality undergo significant change. The two most comprehensive papers in the literature are a systematic review and a meta-analysis. Van de Bongardt et al. investigated the associations between descriptive and injunctive norms and

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30 Robert B. Cialdini, ”Basic social influence is underestimated,” Psychological inquiry 16, no. 4, (2005), 158-161.
sexual activity. They found that adolescent sexual activity was more strongly associated with descriptive norms than with injunctive norms. However, gender, age, and the socio-cultural context had a significant moderating effect. In their qualitative synthesis, Templeton et al. found that adolescents focus more on the social rewards that sex brings to them, and less on health risks. They also found that adolescents reproduce dominant gender norms in their discourse related to sexual behavior and decision-making. Further, more information is needed to understand how social norms and relationships with family, peers and others influence adolescent behaviors, including SRH decision-making. For example, some studies indicate that the capacity to resist peer influence varies by age, and that adolescents may be influenced differently by peers, who model acceptable behaviors, compared to parents, who insist on normative standards.

34 Michelle Templeton, et al., "A systematic review and qualitative synthesis of adolescents’ views of sexual readiness," *Journal of advanced nursing* 73, no. 6 (2017), 1288-1301.
IV. PROPOSED CONCEPTUAL FRAMEWORK

We reviewed a number of frameworks, looking for visual representations of the synergistic influence of elements of the ecological system and models that place power as a central driver of social norms and behavior. The Theory community juggled competing preferences—a linear model that would resonate with implementers accustomed to logic models versus a more holistic, systems depiction of the role of social norms in behavior.

Our proposed model, “The Flower for Sustained Health: An integrated, socio-ecological framework for normative influence and change,” (Figure 3) is an adaptation of the “flower model” developed by Cislaghi and Heise to illustrate the interplay of factors that drive behavior. A few key points are central to this framework.

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First, it acknowledges the central role of power as underlying gender and social norms, socio-ecological domains, gender dynamics and health outcomes. The placement of power in the center of the flower highlights power’s absence from most current norms discourse – this, despite the fact that power relations influence whether group members decide to comply with a norm, and that some norms persist because individuals who benefit from them enforce their compliance.38

Second, gender norms, as a particular type of social norm, are essential to understanding the drivers of health outcomes and gender dynamics.

Third, the potential for change is found at the intersection or overlap of petals (i.e., individual, social, resource, institutional), which is central to this framework, as this intersection is where there is potential for change.

Fourth, the framework’s focus on social norms does not diminish or supersede structural factors’ importance to power, gender dynamics, and health outcomes.

In the “flower,” each petal represents a socio-ecological domain, distributing influential factors into individual, social, material and structural categories. The individual domain includes age, sex, race and ethnicity, the developing body, knowledge, attitudes, values, beliefs, self-efficacy, skills, and aspirations. The social domain includes social and peer networks, family configuration, social capital and support, and positive deviants. Services, infrastructure and livelihood are captured by the resources domain. Finally, the domain labeled structural encompasses policies and laws, educational systems, governance structures, economic policy, and religious institutions.

The Flower for Sustained Health framework modifies the traditional image of the ecological system whose concentric circles begin with the individual and expand to the macro level to emphasize that the levels interact synergistically, influence each other, and influence behavior and outcomes. It calls attention to the fact that while multi-level interventions are likely to be most effective in changing behavior, these domains are best conceptualized as interlocking elements of a system, rather than static components.

This framework is designed to highlight that social norms are embedded in the social ecology. Power is at the center, interacting within and between each of the four domains to form, enforce and transform social norms—illustrated by the inner flower. This inner flower is labeled social and gender norms, rather than simply social norms, to emphasize the importance of gender norms to SRH outcomes. Gendered social norms are beliefs and rules, in a given community or institution, about the proper behavior for individuals, within relationships, and at all levels of society based on gender differences. These rules define how people should interact in various social settings and at various stages of their lives. The inner flower represents the way that social and gender norms are shaped by elements of the social system, and, in turn, shape those systems. Gendered social norms define inequalities in power, prescribing different status, power, and opportunities to girls and boys according to culturally appropriate versions of masculinity and femininity. Importantly, norms are “the means by which gender inequitable ideologies, relationships and social institutions are maintained.”39 The arrows in the ring encircling the flower image make explicit the interconnectedness of health outcomes and gender dynamics, representing that social and gender norms influence health and gender outcomes, which, in turn, influence each other.

38 Ibid.
COMMUNICATING ABOUT SOCIAL NORMS: KEY DEFINITIONS

In this working paper we present an overview of essential theoretical assumptions and definitions that ground our conceptual framework for situating social norms within the broader system, and theorizing the role of power in behavior and gender and health outcomes. Oftentimes, the terms we use to talk about social norms form a barrier to communication and application of knowledge. Applying sophisticated and nuanced understanding to norms-shifting interventions is critical for success and learning, yet the language we use need not be complex. Drawing from work by CARE, in the hope of advancing more democratic dialogue and practice, we offer a table of simple definitions of key concepts related to normative theory and action.

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<th>Practical Definitions for Social Norms Concepts</th>
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